# Evaluating Effectiveness of Public Health Intervention Strategies for Mitigating COVID-19 Pandemic <sup>1</sup>,<sup>2</sup>

Shanghong Xie

School of Statistics, Southwestern University of Finance and Economics

NESS Symposium 2022

 $1:$  Xie et al. (2022). Evaluating Effectiveness of Public Health Intervention Strategies for Mitigating COVID-19 Pandemic. *Statistics in Medicine.* In press.

 $2$ : Wang and Xie et al. (2020). Survival-Convolution Models for Predicting COVID-19 Cases and Assessing Effects of Mitigation Strategies. *Frontiers in Public Health*. 8:325. [Github site.](https://github.com/COVID19BIOSTAT/covid19_prediction) Funding support: GM124104A1-S1.

## COVID-19 Pandemic: Global Health Challenge

#### Figure. Incident COVID-19 Cases per 1M (7-day average) from March, 2020 to March 7, 2021<sup>3</sup>



<sup>3</sup>[COVID Tracking Project.](https://covidtracking.com/data/charts/regional-cases-per-million)

States have implemented series of non-pharmaceutical interventions (NPIs) to mitigate COVID-19

- ▶ Lockdown: physical distance closures of schools/businesses/gyms/restaurants/bars/theaters, ban visitors to long term care facility
- $\blacktriangleright$  Stay-at-home orders
- $\blacktriangleright$  Mask mandates
- $\triangleright$  Re-opening business, restaurants, bars



[https://msph.shinyapps.io/dscovr\\_dashboard/](https://msph.shinyapps.io/dscovr_dashboard/)

#### How to Estimate the Effects of NPIs?

 $\blacktriangleright$  Process-based infectious disease models to simulate counterfactual outcomes under interventions [\(Ferguson et](https://www.imperial.ac.uk/media/imperial-college/medicine/sph/ide/gida-fellowships/Imperial-College-COVID19-NPI-modelling-16-03-2020.pdf) [al. 2020\)](https://www.imperial.ac.uk/media/imperial-college/medicine/sph/ide/gida-fellowships/Imperial-College-COVID19-NPI-modelling-16-03-2020.pdf)



 $\triangleright$  Usual regression models to study association between NPIs and outcome (e.g., mask wearing and  $I(R_t < 1)$ ; [Radar et al. 2021\)](https://www.thelancet.com/journals/landig/article/PIIS2589-7500(20)30293-4/fulltext)

### How to Estimate the Effects of NPIs?

Quasi-experiments longitudinal pre-post intervention design. Often used to study health policies when randomized trials are not feasible.

Staggered adoption of lockdown (physical distance closures) across states:



Causal inference methods for studies with longitudinal (panel) data and staggered adoptions of treatments:

- ▶ Difference in difference (DID) regression, or interrupted time series analysis [\(Wing et al. 2018;](https://www.annualreviews.org/doi/pdf/10.1146/annurev-publhealth-040617-013507) [DID Estimator\)](https://www.publichealth.columbia.edu/research/population-health-methods/difference-difference-estimation)
- ▶ Synthetic controls (Abadie et al. 2010): create weights to match pre-treatment period of control units.



Assumptions:

- $\blacktriangleright$  Parallel trends in groups; regression with time effect and unit effect, test time×group interaction
- $\triangleright$  Outcomes do not influence treatment allocation
- $\triangleright$  Stable unit treatment value assumption (SUTVA)

# Synthetic Controls

California's Tobacco Control Program (Abadie et al. 2010<sup>4</sup>):



Figure 1. Trends in per-capita cigarette sales: California vs. the rest of the United States.



Designed for a single treated unit.

 $\blacktriangleright$  The weights may not be adequate for the average effect.

<sup>&</sup>lt;sup>4</sup> Abadie, A., Diamond, A., & Hainmueller, J. (2010). Synthetic control methods for comparative case studies: Estimating the effect of California's tobacco control program. JASA, 105(490), 493-505.

# Proposed Method

#### Considerations in the Estimation of NPIs

- Choice of the outcome measure for COVID-19 transmission
	- $\triangleright$  Observed cases are subject to high variations/noises
	- $\blacktriangleright$  Underlying mechanism of disease transmission can be summarized by the effective reproduction number *R<sup>t</sup>*
	- $\blacktriangleright$  More meaningful time scale is to match by disease stage: shift calendar time to time since first reported case
- ▶ Goal: use quasi-experiment framework to account for confounding and estimate average treatment effect (ATE) and heterogeneity of treatment effect (HTE)

## Estimation of *R<sup>t</sup>*



# Estimation of *R<sup>t</sup>*



- I Modeling population-level transmission using summary statistics (daily incidence cases in 50 states), not at individual-level
- $\triangleright$  SARS-CoV-2: long incubation period, highly infectious in the pre-symptomatic phase (50% transmission during this phase [CDC\)](https://www.cdc.gov/coronavirus/2019-ncov/hcp/planning-scenarios-h.pdf)
- $\triangleright$  Time-varying transmission rate as societal behavior changes and NPIs are implemented
- Intervention effect may be time-dependent

Combine mechanistic-based model with statistical model and provide important parameter effective reproduction number *Rt*.

#### **Survival-Convolution Model**

• 
$$
M(t) = \sum_{k=0}^{\infty} N(t-k)S(k)
$$
  
\n•  $Y(t) = \sum_{k=0}^{\infty} N(t-k)[S(k) - S(k+1)]$ 

• 
$$
N(t + 1) = a(t)[M(t) - Y(t)]
$$



 $\blacktriangleright$  *N*(*t*): number of new infections on date *t*.

 $\blacktriangleright$  *a*(*t*): effective transmission rate

$$
N(t+1) = a(t) \sum_{k=0}^{\infty} N(t-k)S(k+1).
$$
 (1)

Equation (1) gives a convolution update for the number of new infections given the past infections  $N(t)$ ,  $N(t-1)$ , ...,  $N(t_0)$ .

 $\blacktriangleright$  *S*( $k$ ): discrete survival function, proportion of persons remaining infectious after *k* days of being infected

## Time-varying Effective *R<sup>t</sup>* as Outcomes

- $\blacktriangleright$  Model  $a(t)$  as non-negative, piece-wise linear functions with knots at NPI event times and equally spaced in between.
- $\blacktriangleright$  Model daily confirmed cases accounting for additive errors (optimization under a squared loss).
- $\blacktriangleright$  Effective reproduction number  $(R_t)$ : the average number of secondary cases infected by primary cases who are infectious at time *t* (Cori et al. 2013)

$$
R_t = \frac{N(t)}{\sum_{k=1}^{C} N(t-k)w(k)}
$$

*w*(*k*) probability mass function of the serial interval distribution.

 $\blacktriangleright$   $R_t$  captures the temporal changes in the disease spread.

### Our Forecasts of COVID-19 Pandemic

We submit our forecasts to [COVID Forecast Hub,](https://covid19forecasthub.org) which is used by the US Centers for Disease Control and Prevention [\(CDC\)](https://www.cdc.gov/coronavirus/2019-ncov/covid-data/forecasting-us.html)<sup>5</sup>



Using data up to 2020-10-17, 4 weeks ahead forecasts of incident weekly deaths till 2020-11-14

5 : COVID-19 Forecast Hub Consortium (2022). *PNAS 119 (15), e2113561119*

#### Performance of Our Forecasts



Forecast Evaluation from Steve McConnell

#### Performance of Our Forecasts



#### Forecast Evaluation from Steve McConnell

#### Causal Estimand: ATE

 $Y_i^{(1)}(t + \Delta; t)$ : potential outcome (change of  $R_t$  between  $t$  and  $(t + \Delta)$ ) when intervention of interest is applied at *t* and no other interventions in  $(t, t + \Delta)$ .

 $Y_i^{(0)}$  $\sum_i^{(0)}(t + \Delta; t)$ : potential outcome when no intervention is applied at time *t*, and no other interventions in  $(t, t + \Delta)$ .

Intervention effect ∆ days after *t*:

$$
\gamma(\Delta, t) = E[Y_i^{(1)}(t + \Delta; t) - Y_i^{(0)}(t + \Delta; t)].
$$

The ATE is defined as:

$$
\gamma(\Delta) \equiv \int \gamma(\Delta,t) dF_T(t),
$$

where  $F_T(\cdot)$  is the distribution of the intervention times  $T_i$ .

## Assumptions for Estimating ATE from Observed Data

Assumptions:

(a) Suppose no other intervention occurs between *t* and  $t + \Delta$ . When  $T_i = t$  (i.e., there is an intervention at *t*),  $Y_i^{(1)}$  $Y_i^{(1)}(t + \Delta; t) = Y_i(t + \Delta; t).$ 

(b) Suppose no other intervention occurs between *t* and  $t + \Delta$ and the intervention of interest has not been imposed before *t*,  $Y_i^{(0)}$  $Y_i^{(0)}(t + \Delta; t) = Y_i(t + \Delta; t).$ 

(c) Assume no unobserved confounders: conditional on  $T_i > t$ ,  $T_i = t$  is independent of  $Y_i^{(a)}$  $\sum_{i}^{(u)}(t+\Delta;t)$ ,  $a=0,1$  given  $X_i$  and  $H_i(t)$ , where  $H_i(t)$ :observed epidemic history by time *t*.

(a), (b): SUTVA, implies no delayed effect

Create "case" and "control" states under a nested case-control design to compute propensity scores.

- $\blacktriangleright$  Align each state's data according to the time since first reported case so states are more similar in stage of the epidemic.
- $\triangleright$  For each state with an intervention, create "control states" as those without an intervention by *t* ("at risk") and no interventions in  $(t, t + \Delta)$ .



## Covariates for Propensity Scores



*Xi* : state-level demographics (e.g., age, race, ethnicity distribution) and social vulnerability index (SVI) variables (available from the CDC).

## Covariates for Propensity Scores

#### What data were used for policy decision making?

#### **Explainer: Why COVID-19's Reproduction Rate Is Crucial to NJ's Restart**

LILO H. STAINTON, HEALTH CARE WRITER I JUNE 12, 2020 I CORONAVIRUS IN NJ. EXPLAINER Gov. Murphy says the state's Rt is among the lowest in the nation



*Hi*(*t*): previous week's *R<sup>t</sup>* , new cases, new deaths, testing positivity rate, hopitalizations

Observe that under SUTVA and NUC assumptions (a), (b), (c)

$$
\gamma(\Delta, t) = E\left[\frac{I(T_i = t)}{P(T_i = t | T_i \ge t, H_i(t), X_i)} \left\{Y_i^{(1)}(t + \Delta; t)\right\}\right]
$$
  
\n
$$
- E\left[\frac{I(T_i > t + \Delta)}{P(T_i > t + \Delta | T_i \ge t, H_i(t), X_i)} \left\{Y_i^{(0)}(t + \Delta; t)\right\}\right]
$$
  
\n
$$
= E\left[\frac{I(T_i = t)}{P(T_i = t | T_i \ge t, H_i(t), X_i)} \left\{Y_i(t + \Delta; t)\right\}\right]
$$
  
\n
$$
- E\left[\frac{I(T_i > t + \Delta)}{P(T_i > t + \Delta | T_i \ge t, H_i(t), X_i)} \left\{Y_i(t + \Delta; t)\right\}\right],
$$

and the ATE is

$$
\gamma(\Delta) \equiv \int \gamma(\Delta, t) dF_T(t).
$$

Propensity score model:

$$
logit \{P(T_i = t | T_i \ge t, H_i(t), X_i)\} = (H_i(t), X_i)^T \beta
$$

to obtain  $\widehat{p}_i(t) = \frac{\exp\{(H_i(t), X_i)^T \widehat{\beta}\}}{1 + \exp\{(H_i(t), X_i)^T \widehat{\beta}\}}$  $\frac{\exp\{(H_i(t), X_i) \mid \beta\}}{1 + \exp\{(H_i(t), X_i) \mid \beta\}}$ . Let  $\widehat{q}_{ij} = \widehat{p}_i(t_j)$ .

The ATE is estimated as:

$$
\widehat{\gamma}(\Delta) = \frac{\sum_{i=1}^n \sum_{j \in S(i)} d_{ij} \delta_{ij} / \widehat{q}_{ij}}{\sum_{i=1}^n \sum_{j \in S(i)} \delta_{ij} / \widehat{q}_{ij}} - \frac{\sum_{i=1}^n \sum_{j \in S(i)} d_{ij} (1 - \delta_{ij}) / (1 - \widehat{q}_{ij})}{\sum_{i=1}^n \sum_{j \in S(i)} (1 - \delta_{ij}) / (1 - \widehat{q}_{ij})},
$$

 $d_{ij}$ : change in reproduction number,  $\delta_{ij}$ : intervention status at time *j* for state *i*, *S*(*i*) set of eligible control states for state *i*.

**Theorem 1**. Suppose that the propensity score model holds. Under assumptions (a)-(c) and assuming that  $(H_i(t), X)$  is linearly independent with positive probability for some *t* in T and that  $H(t)$  has a bounded total variation in  $\mathcal{T}$ ,  $\sqrt{n}(\hat{\gamma}(\Delta) - \gamma(\Delta))$  converges to a mean-zero normal distribution.

Variance can be estimated explicitly by a sandwich estimator.

With hypothesized moderators *Z<sup>i</sup>* , postulate model for the conditional average treatment effects (CATE)

$$
E[Y_i^{(1)}(t + \Delta; t) - Y_i^{(0)}(t + \Delta; t)|Z_i] = \theta^T Z_i.
$$

The estimator for  $\theta$  can be obtained by solving

$$
\sum_{i=1}^n Z_i \left[ \sum_{j \in S(i)} \left\{ d_{ij} \left\{ \frac{\delta_{ij}}{\hat{q}_{ij}} - \frac{1 - \delta_{ij}}{1 - \hat{q}_{ij}} \right\} - \theta^T Z_i \right\} \right] = 0.
$$

Inference: asymptotic distribution for  $\widehat{\theta}$  and variance can be derived.

# Analysis and Results

#### Interventions of Interest

Timeline of NPIs: lockdown; mask mandate; reopening business $^6$ . (Implemented March 13, 2020–August 5, 2020)



<sup>6</sup>[COVID-19 US state policy database \(CUSP\)](https://docs.google.com/spreadsheets/d/1zu9qEWI8PsOI_i8nI_S29HDGHlIp2lfVMsGxpQ5tvAQ/edit##gid=973655443)

Data: JHU Center for System Science and Engineering (CSSE) <https://github.com/CSSEGISandData/COVID-19>

Fig. Observed (red curve) and fitted (black curve) daily COVID-19 cases from February, 2020 to March, 2021



Fig. Estimated *R<sup>t</sup>* in All States





#### Fig. Difference in *R<sup>t</sup>* 7-days post-intervention and 1 day before

22 candidate predictors (pre-intervention new cases, new deaths, *R<sup>t</sup>* , demographics, SVI) for propensity scores. Screened top 10 using marginal correlation.



#### Figure: Average intervention effects (ATEs) with 95% confidence intervals.





Shanghong Xie, School of Statistics, SWUFE

# Closures and Mobility<sup>7</sup>



<sup>7</sup>Google mobility report.

#### Figure. Self-reported Mask Use (Data Source: IHME, University of Washington)



Data sources: Premise; Facebook Global symptom survey, Facebook US symptom survey (This research is based on survey results from University of Maryland Social Data Science Center.); Kaiser Family Foundation; YouGov COVID-19 Behaviour Tracker survey

Mask mandate may not fully correspond to mask use behavior in public (Rader et al., 2021).

#### Figure: Sensitivity analysis of ATEs with 95% confidence intervals.





Shanghong Xie, School of Statistics, SWUFE

Candidate moderators: age, race, gender, and the poverty level Lockdown effect is universal (no moderator). Race with some suggestive evidence of moderating reopening bars (marginally significant):



**Race Quantiles for HTE: Reopen Bars**

# Discussion

Propose a method to evaluate ATE and HTE of mitigation strategies for COVID-19.

- $\blacktriangleright$  Difference in  $R_t$  as measure of intervention effect
- Construct propensity scores under a nested case-control design and use a weighted DID estimator

#### Limitations and extensions:

- $\blacktriangleright$  Lack of data on behavioral change and policy enforcement
- $\blacktriangleright$  Examine other interventions (i.e., vaccine) and use county-level data to study HTE and precision public health intervention (e.g., speed/equity of vaccine administration)

## Summary

- $\blacktriangleright$  More granular assessments of interventions and evaluate the joint effect or interactions of interventions with county-level data.
- $\triangleright$  Did not account for delayed effect of prior interventions. May consider dynamic treatment regimens to optimize sequence of interventions.

#### **Multiple Lavers Improve Success**

The Swiss Cheese Respiratory Pandemic Defense recognizes that no single intervention is nerfect at preventing the spread of the coronavirus. Each intervention (layer) has holes



Source: Adapted from lan M. Mackay (virologydownunder.com) and James T. Reason. Illustration by Rose Wong

- ▶ Ms. Wenbo Wang, University of North Carolina at Chapel Hill
- $\triangleright$  Dr. Qinxia Wang, Novartis
- ▶ Dr. Yuanjia Wang, Columbia University
- ▶ Dr. Donglin Zeng, University of North Carolina at Chapel Hill

#### THANK YOU !